



# Massachusetts

## Department of Correction

# Quarterly Report on the Status of Prison Overcrowding, Second Quarter of 2003

Submitted in Compliance with Chapter 799  
Section 21 of the Acts of 1985

**Mitt Romney**  
*Governor*

**Edward Flynn**  
*Secretary of Public Safety*

**Michael T. Maloney**  
*Commissioner*

**Kathleen M. Dennehy**  
*Deputy Commissioner*

July, 2003

Approved by: State Purchasing Agent  
Publication No: 14,602-09-45-10-10-86

# 2003 Second Quarter Report

**S**ection Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities. This statute calls for the following information:

**Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.**

This report presents the required statistics for the second quarter of 2003.

---

This report prepared by Pamela McLaughlin, of the Research and Planning Division, is based on daily count sheets.

## **2003 Second Quarter Report**

### **Table of Contents**

Table of Contents		3
Technical Notes		4,5
Abbreviations		6
Table 1.	Population in Department of Correction Facilities, April 7, 2003 to June 30, 2003	7
Table 2.	Population in Department of Correction Facilities, April 1, 2002 to March 31, 2003	8
Table 3.	Population in County Correctional Facilities by County, April 7, 2003 to June 30, 2003	9
Table 4.	Population in County Correctional Facilities by Facility, April 7, 2003 to June 30, 2003	9
Table 5.	Population in County Correctional Facilities by County, April 1, 2002 to March 31, 2003	10
Table 6.	Population in County Correctional Facilities by Facility, April 1, 2002 to March 31, 2003	10
Figure 1.	DOC Sentenced Population, Second Quarters of 2002 and 2003	11
Figure 2.	HOC Population, Second Quarters of 2002 and 2003	11
Table 7.	Quarterly DOC Court Commitments by Sex, 2002 and 2003	12
Figure 3.	Quarterly DOC Court Commitments by Sex, 2002 and 2003	12

## Technical Notes, 1996 to Present<sup>1</sup>

- The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables, the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1 through 6.
- Due to changes in the Massachusetts General Law, DOC consolidated one unit at the Bridgewater Treatment Center and back-filled with general population inmates. These design capacity beds were placed on-line November 8, 1996 and first appeared on the November 12, 1996 daily count sheet. Three hundred additional beds were placed on-line during the third quarter of 1997.
- Where relevant, the population figures for all facilities include both male and female inmates except shown at Lancaster.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- Beginning with the second quarter of 1998 quarterly report, the following county correctional facilities are presented individually: Bristol Dartmouth, Bristol Ash Street, David R. Nelson Correctional Addiction Center, and Bristol Pre-Release in Bristol County; Essex Middleton and Essex Lawrence Correctional Alternative Center in Essex County; Middlesex Cambridge and Middlesex Billerica in Middlesex County; Norfolk Braintree, Norfolk Dedham and Norfolk Contract in Norfolk County. Beginning with the third quarter of 1998 report, facilities for Suffolk and Hampden Counties are presented individually.
- Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they are in custody.
- On October 22, 1997, Eastern Massachusetts Correctional Alcohol Center (EMCAC) was renamed the David R. Nelson Correctional Addiction Center (DRNCAC).
- On May 18, 2000, the Braintree Alternative Center was temporarily closed for renovations by the Norfolk County Sheriff's Office. All inmates were transferred to the minimum security Pre-Release Center in Dedham.
- As of September 15, 2000, Longwood Treatment Center, male population, has been moved to the Massachusetts Boot Camp and the women were transferred to facilities housing female populations.
- As of September 22, 2000, Massachusetts Boot Camp no longer holds any medium security inmates.
- Due to DOC policy modification, the security level of Boston State Pre-Release was changed from Security Level 2 to Security Level 3/2 during the third quarter 2001.
- P.P.R.E.P. has been closed effective July 26, 2001
- Charlotte House has been closed effective November 9, 2001
- Effective November 16, 2001, NCCI Gardner added 30 beds to Security Level 3, per policy 101.
- May 20, 2002, NECC changed from a Security Level 3 to Level 3/2. The design capacity for Security Level 3 is 62 and for Security Level 2, the design capacity is 88.

## • **Technical Notes, Continued**

---

- May 20, 2002, Pondville Correctional Center changed from a Security Level 3 to Level 3/2 with a design capacity of 100.
  - June 10, 2002, South Middlesex Correctional Center changed to a facility for female offenders.
  - June 22, 2002, Old Colony Correctional Center added a Level 3 housing unit. The design capacity for Security Level 5 is 480 and for Security Level 3, the design capacity is 100.
  - On June 30, 2002, the following institutions were closed; SECC (Medium), Hodder Cottage @ Framingham, MCI-Lancaster, The Massachusetts Boot Camp and the Addiction Center @ SECC.
  - As of July 1, 2002, the Massachusetts Boot Camp will now be known as the Massachusetts Alcohol and Substance Abuse Center (MASAC). Within MASAC is the Longwood Treatment Center Program, relocated on September 15, 2000. This program serves individuals incarcerated for operating under the influence of alcohol. Because the inmates are predominantly county sentenced inmates, the inmate count and bed capacity is also included in Tables 3 and 4.
  - The Treatment Center includes both civil and criminal populations.
  - As of April 5, 2002, Norfolk County no longer has any contract beds, all inmates are now held at the Norfolk County House of Correction.
  - As of April 5, 2002, Bristol County closed the Pre-Release facility and moved inmates to Bristol County House of Correction.
  - As of July 1, 2002, two housing units remain open at MCI-Shirley Minimum with a design capacity of 92.
-

- On April 18, 1995, new security level designations were established according to 103 DOC 101 Correctional Institutions/Custody Levels policy which states

#### **Custody Levels:**

- **Level One.** The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. Supervision is minimal and indirect.

- **Level Two.** A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

- **Level Three.** A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Level Four.** A custody level in which both the design/construction as well as inmate classification reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security parameters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters, indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

- **Level Five.** A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Level Six.** A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security parameters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant.

#### **Abbreviations**

AC	Addiction Center	NCCI	North Central Correctional Institution at Gardner
ADP	Average Daily Population	OCCC	Old Colony Correctional Center
ATU	Awaiting Trial Unit	OUI	Operating Under the Influence
CRS	Contract Residential Services Includes Charlotte House, and Houston House	PPREP	Pre-Parole Residential Environmental Phase Program
DDU	Departmental Disciplinary Unit	PRC	Pre-Release Center
DOC	Department of Correction	SBCC	Souza-Baranowski Correctional Center
DRNCAC	David R. Nelson Correctional Addiction Center	SECC	Southeastern Correctional Center
DSU	Departmental Segregation Unit	SDPTC	Sexually Dangerous Person Treatment Center
HOC	House Of Correction	SMCC	South Middlesex Correctional Center(formerly SMPRC)
LCAC	Lawrence Correctional Alternative Center	SH	State Hospital
NECC	Northeastern Correctional Center	TC	Treatment Center (Longwood)

**Table 1 provides the DOC figures for the second quarter of 2003.** As this table indicates, the DOC population (excluding Bridgewater SH, SDPTC and county inmates at the Mass Boot Camp) increased by 124 inmates from the first day of the second quarter to the last day of the quarter. At the end of the quarter, the DOC operated with 8,936 inmates in the system, and the average daily population was 8,856 with a design capacity of 6,659. Thus, the DOC operated at 133 percent of design capacity.

Population in DOC Facilities, April 7, 2003 to June 30, 2003

<b>Custody Level/Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>% ADP Capacity</b>
<b>Custody Level 6</b>					
Cedar Junction	691	682	703	633	109%
SBCC	1,026	1,029	1,029	1,024	100%
Framingham –ATU	180	166	197	64	281%
<b>Custody Level 5</b>					
OCCC	718	686	755	480	150%
<b>Custody Level 4</b>					
Bay State	292	284	293	266	110%
Concord	1,101	1,119	1,110	614	179%
Framingham	493	483	519	388	127%
Norfolk	1,440	1,444	1,438	1,084	133%
Shirley-Medium	1,085	1,080	1,091	720	151%
NCCI	965	967	967	568	170%
<b>Sub-Total</b>	<b>7,991</b>	<b>7,940</b>	<b>8,102</b>	<b>5,841</b>	<b>137%</b>
<b>Custody Level 3</b>					
Plymouth	156	159	156	151	103%
Shirley Minimum	49	44	48	92	53%
SECC Minimum	100	87	96	100	100%
<b>Custody Level 3/2</b>					
Boston State	97	94	97	55	176%
NCCI	25	27	22	30	83%
NECC	196	211	170	150	131%
Pondville	163	168	167	100	163%
SMCC	76	78	75	125	61%
<b>Sub-Total</b>	<b>862</b>	<b>868</b>	<b>831</b>	<b>803</b>	<b>107%</b>
<b>Custody Level 1</b>					
Houston House	3	4	3	15	20%
<b>Sub-Total</b>	<b>3</b>	<b>4</b>	<b>3</b>	<b>15</b>	<b>20%</b>
<b>Total</b>	<b>8,856</b>	<b>8,812</b>	<b>8,936</b>	<b>6,659</b>	<b>133%</b>
<b>Custody Level 4</b>					
State Hospital@Bridgewater	346	351	338	227	152%
*Treatment Center	563	563	566	561	100%
<b>Custody Level 3</b>					
MASAC	205	227	229	256	80%
<b>Sub-Total</b>	<b>1,114</b>	<b>1,141</b>	<b>1,133</b>	<b>1,044</b>	<b>107%</b>
<b>Grand Total</b>	<b>9,970</b>	<b>9,953</b>	<b>10,069</b>	<b>7,703</b>	<b>129%</b>
Houses of Correction	462	457	474	n.a.	n.a.
Federal Prisons	6	6	6	n.a.	n.a.
Inter-State Contract	73	74	72	n.a.	n.a.

(\*See Technical Notes

**Table 2 provides the DOC figures for the previous twelve months** – i.e., for the period of April 2, 2002 to March 31, 2003. These figures indicate that the DOC population decreased by 201 inmates over this twelve month period (excluding AC, Bridgewater SH, SDPTC and inmates at the Massachusetts Alcohol and Substance Abuse Center), from 9,166 to 8,965 in March 2003.

**Population in DOC Facilities, April 2, 2002 to March 31, 2003**

<b>Custody Level/Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>% ADP Capacity</b>
<b>Custody Level 6</b>					
Cedar Junction	667	692	685	633	105%
SBCC	1,038	1,037	1,027	1,024	101%
Framingham –ATU	163	135	161	64	255%
<b>Custody Level 5</b>					
OCCC	685	726	690	480	143%
<b>Custody Level 4</b>					
Bay State	291	278	286	266	109%
Concord	1,058	887	1,096	614	172%
Framingham	488	524	477	388	126%
Norfolk	1,439	1,432	1,439	1,084	133%
Shirley-Medium	1,082	1,026	1,077	720	150%
NCCI	962	902	963	568	169%
SECC	42	497		456	9%
<b>Sub-Total</b>	<b>7,915</b>	<b>8,136</b>	<b>7,901</b>	<b>6,297</b>	<b>126%</b>
<b>Custody Level 3</b>					
Plymouth	172	108	160	151	114%
Shirley Minimum	74	168	42	92	80%
SECC Minimum	100	95	85	100	100%
<b>Custody Level 3/2</b>					
Boston State	87	86	94	55	158%
Hodder House	5	7	35	35	14%
Lancaster – Male	14	59	94	94	15%
Lancaster – Female	13	58	59	59	22%
NECC	220	137	213	150	147%
NCCI	21	27	27	30	70%
Pondville	180	133	173	100	180%
SMCC	76	141	78	125	61%
<b>Sub-Total</b>	<b>962</b>	<b>1,019</b>	<b>1,060</b>	<b>991</b>	<b>97%</b>
<b>Custody Level 1</b>					
Houston House	2	11	4	15	13%
<b>Sub-Total</b>	<b>2</b>	<b>11</b>	<b>4</b>	<b>15</b>	<b>13%</b>
<b>Total</b>	<b>8,879</b>	<b>9,166</b>	<b>8,965</b>	<b>7,303</b>	<b>122%</b>
<b>Custody Level 4</b>					
Addiction Center @SECC	27	100	0	214	13%
State Hospital@Bridgewater	364	339	352	227	160%
*Treatment Center	548	531	557	561	98%
<b>Custody Level 3</b>					
MASAC	176	147	224	256	69%
<b>Sub-Total</b>	<b>1,115</b>	<b>1,117</b>	<b>1,133</b>	<b>1,258</b>	<b>89%</b>
<b>Grand Total</b>	<b>9,994</b>	<b>10,283</b>	<b>10,098</b>	<b>8,561</b>	<b>117%</b>
Houses of Correction	480	401	462	n.a.	n.a.
Federal Prisons	6	6	6	n.a.	n.a.
Inter-State Contract	77	80	74	n.a.	n.a.

(\*See technical notes)

**Table 3 presents the county figures for the second quarter of 2003.** The county population increased by 78 inmates, from the first day of the second quarter to the last day of the quarter. At the end of the quarter, the county system operated with 12,225 inmates, with an average daily population of 12,108 in facilities with a total design capacity of 8,147. Thus, the county system operated at 149 percent of design capacity.

Population in County Correctional Facilities by County,  
April 7, 2003 to June 30, 2003

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	273	271	280	110	248%
Berkshire	289	298	277	116	249%
Bristol	1,135	1,168	1,177	610	186%
Dukes	30	31	37	19	158%
Essex	1,418	1,445	1,395	635	223%
Franklin	168	173	159	63	267%
Hampden	1,731	1,701	1,766	1,303	133%
Hampshire	235	240	240	248	95%
Middlesex	1,121	1,143	1,101	1,035	108%
Norfolk	540	544	564	354	153%
Plymouth	1,584	1,580	1,608	1,140	139%
Suffolk	2,215	2,183	2,232	1,599	139%
Worcester	1,311	1,310	1,342	790	166%
MASAC	58	60	47	125	46%
<b>Total</b>	<b>12,108</b>	<b>12,147</b>	<b>12,225</b>	<b>8,147</b>	<b>149%</b>

**Table 4 presents the county figures for the second quarter of 2003.** The following table presents a breakdown of multi-facility counties, by facility.

Population in County Correctional Facilities by Facility,  
April 7, 2003 to June 30, 2003

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
<b>Bristol County</b>					
Bristol Ash Street	194	197	193	206	94%
Bristol Dartmouth	941	971	984	304	310%
Bristol DRNCAC	-	-	-	100	0%
<b>Essex County</b>					
Essex Middleton	1,027	1,057	1,026	500	205%
Essex LCAC	391	388	369	135	290%
<b>Hampden County</b>					
Hampden	1,559	1,528	1,594	1,178	132%
Hampden OUI	172	173	172	125	138%
<b>Middlesex County</b>					
Middlesex Cambridge	282	277	267	161	175%
Middlesex Billerica	839	866	834	874	96%
<b>Norfolk County</b>					
Norfolk Dedham	540	544	564	302	179%
Norfolk Braintree	-	-	-	52	0%
<b>Suffolk County</b>					
Suffolk Nashua Street	665	654	683	453	147%
Suffolk South Bay	1,550	1,529	1,549	1,146	135%

**Table 5 presents the county figures for the previous twelve months.** These figures indicate that the county population increased by 568 inmates, or 5%, over this twelve-month period from 11,605 in April, to 12,173 in March 2003.

**Population in County Correctional Facilities by County,  
April 1, 2002 to March 31, 2003**

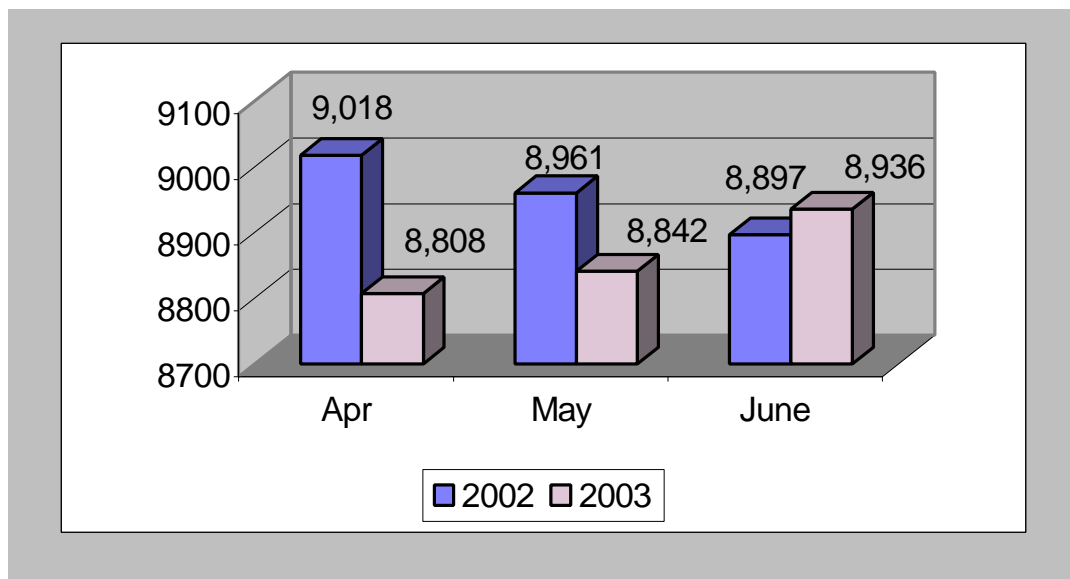
<b>Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>% ADP Capacity</b>
Barnstable	249	272	302	110	226%
Berkshire	269	294	305	116	232%
Bristol	1,051	982	1,184	666	158%
Dukes	22	25	29	19	116%
Essex	1,232	1,293	1,436	635	194%
Franklin	151	142	170	63	240%
Hampden	1,657	1,772	1,698	1,303	127%
Hampshire	217	182	244	248	88%
Middlesex	1,028	1,082	1,124	1,035	99%
Norfolk	486	538	546	379	128%
Plymouth	1,376	1,436	1,564	1,140	121%
Suffolk	2,065	2,231	2,192	1,599	129%
Worcester	1,177	1,209	1,317	790	149%
MASAC	71	100	62	125	57%
Mass. Boot Camp	5	47	0	128	4%
<b>Total</b>	<b>11,056</b>	<b>11,605</b>	<b>12,173</b>	<b>8,356</b>	<b>132%</b>

**Table 6 presents the county figures for the previous twelve months.** The following table presents a breakdown of multi-facility counties, by facility.

**Population in County Correctional Facilities by Facility,  
April 1, 2002 to March 31, 2003**

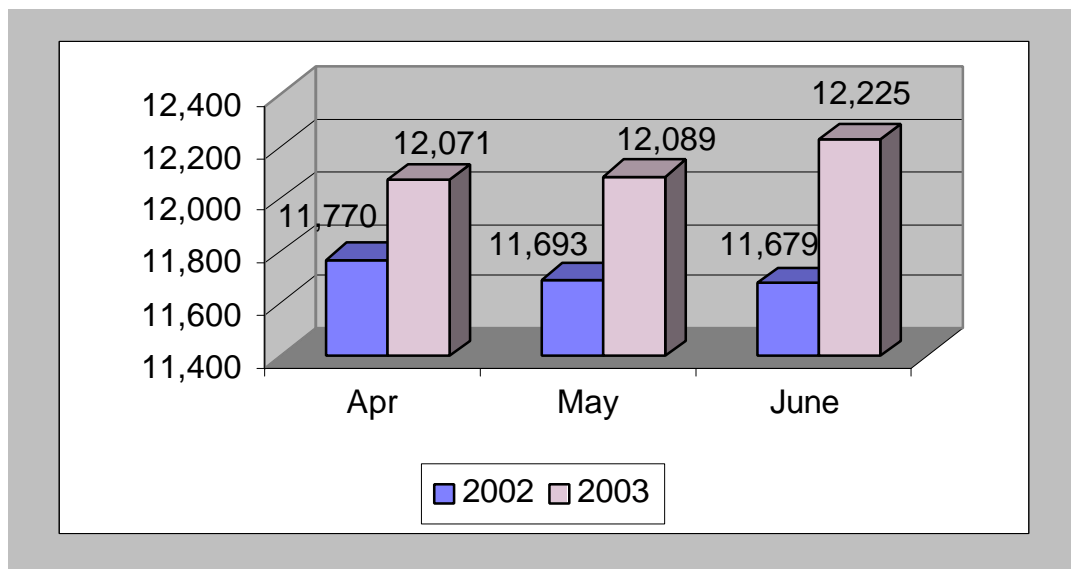
<b>Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>% ADP Capacity</b>
<b>Bristol County</b>					
Bristol Ash Street	166	168	192	206	81%
Bristol Dartmouth	864	721	992	304	284%
Bristol DRNCAC	21	75	-	100	21%
Bristol Pre-Release	-	18	-	56	0%
<b>Essex County</b>					
Essex Middleton	935	972	1,063	500	187%
Essex LCAC	297	321	373	135	220%
<b>Hampden County</b>					
Hampden	1,498	1,603	1,524	1,178	127%
Hampden-OUI	159	169	174	125	127%
<b>Middlesex County</b>					
Middlesex Cambridge	239	222	268	161	148%
Middlesex Billerica	789	860	856	874	90%
<b>Norfolk County</b>					
Norfolk Dedham	486	494	546	302	161%
Norfolk Braintree	-	-	-	52	0%
Norfolk Contract	-	44	-	25	0%
<b>Suffolk County</b>					
Suffolk Nashua Street	622	681	640	453	137%
Suffolk South Bay	1,443	1,550	1,552	1,146	126%

**Figure 1.**  
**DOC Sentenced Population, Second Quarters of 2002 and 2003**



The graph above compares the DOC sentenced population for the second quarter in 2002 to that in 2003, by month. For April, 2003, the DOC population decreased by 210 inmates, or (-2%), compared with the same month of 2002; for May, the population decreased by 119 inmates, or (-1%); and for June the population increased by 39 inmates.

**Figure 2.**  
**HOC Population, Second Quarters of 2002 and 2003**



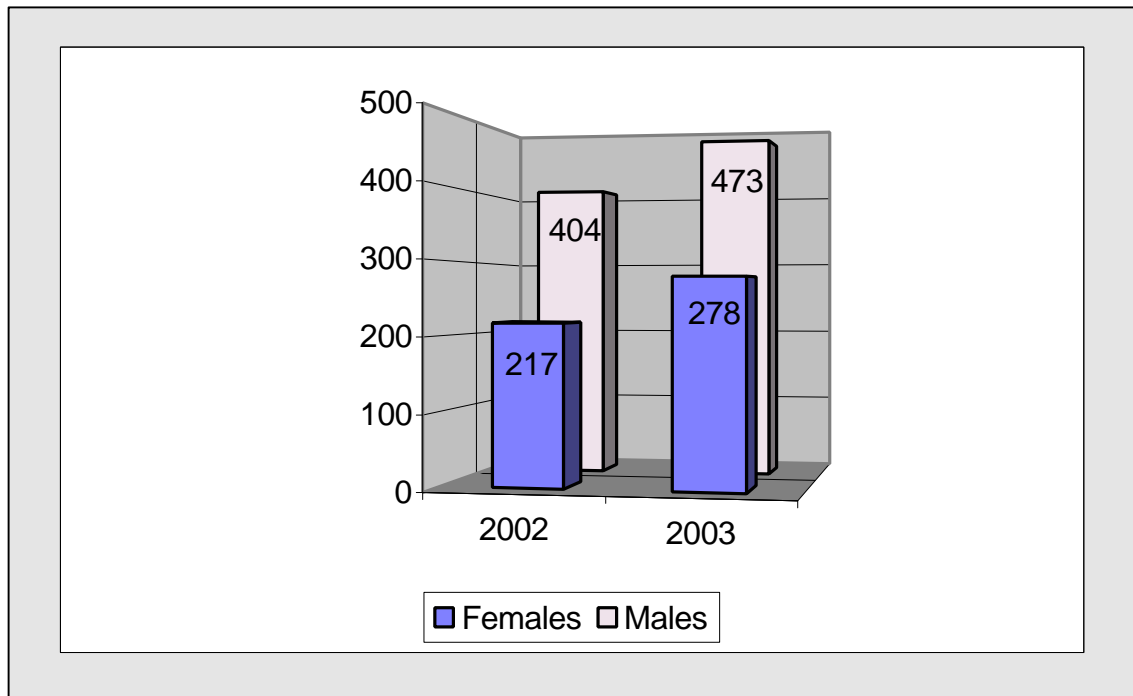
The graph above compares the HOC population for the second quarter in 2002 to that in 2003, by month. For April 2003, the HOC population increased by 301 inmates, or 3%, compared with the same month of 2002; for May, the population increased by 396 inmates, or 3%, and for June, the population increased by 546 inmates or 5%.

*Note:* Data for Figure 2 was taken from the end of the month daily count sheet compiled by the Classification Division

**Table 7 provides quarterly statistics on new, criminally sentenced, court commitments to the DOC for the second quarters of 2002 and 2003, by sex.** Overall, there was a increase of 130 new court commitments, or 21 percent, for 2003 in comparison with the number of new court commitments in 2002, from 621 to 751. Male commitments for the second quarter of 2003 increased by 69 inmates, or 17%, from 2002. Female commitments for the second quarter of 2003 increased by 61 inmates, or 28%, from 2002.

Quarterly DOC New Court Commitment by Sex			
	2002	2003	Difference
Males			
First Quarter	425	433	2%
Second Quarter	404	473	17%
Sub-Total	829	906	9%
Females			
First Quarter	325	252	-22%
Second Quarter	217	278	28%
Sub-total	542	530	-2%
<b>Total</b>	<b>1,371</b>	<b>1,436</b>	<b>5%</b>

**Figure 3 provides a graphical representation** of the number of new, criminally sentenced court commitments to the DOC during the second quarters of 2002 and 2003, by sex.



*Note:* Data for Table 7 and Figure 3 were obtained from the DOC's Inmate Tracking Database and the IMS Database